CALIFORNIA COASTAL COMMISSION LCP PLANNING GRANT APPLICATION FORM

2013-14 FUNDING CYCLE

APPLICANT INFORMATION

Applicant name (organization): City of Monterey



PROJECT INFORMATION

Project title: <u>City of Monterey Local Coastal Plan</u>

LCP/ LCP Segment: <u>LCP</u>

Project location: City / Geographic area: Monterey County: Monterey

Project timeline: Start date: April 30, 2014 End date: April 30, 2016

Maps and Photos

- Maps of the planning area are included as **Attachment A**. The maps show the City's coastal planning area, range in zoning, circulation, proposed new concepts for the Waterfront Master Plan, and flood hazard zones including traditional 100- and 500-year flood zones, which have changed dramatically due to the nature of climate change and sea level rise and need to be addressed.
- Several photos of the area are included as **Attachment A** that demonstrate the varying characteristics of the City's Coastal Zone, including a variety of land uses. Photos are also included that showcase the impacts to the planning area during the El Nino storm cycle of 1997 that caused a temporary increase in sea level combined with storm surges resulting in significant coastal flooding and erosion.

Project Description

The City of Monterey proposes to prepare a Local Coastal Program for certification by the California Coastal Commission. The City does not currently have a certified program and all permitting is currently handled by the Coastal Commission, which creates a substantial workload for coastal staff and longer permit processing timeframes that can be disjointed because issues were not addressed during the initial City project review.

In the 1980s, the City of Monterey divided its coastal planning area into five subareas – Cannery Row, Harbor, Del Monte Beach, Skyline and Laguna Grande. The Laguna Grande Land Use Plan was never certified and an implementation plan has not been developed. As part of this grant, the City intends to update, consolidate and adopt one Land Use/Implementation Plan for the City.

A. Goals and Objectives

Goal 1: Prepare a Local Coastal Program (LCP) that addresses the City's five Coastal Zone subareas in a single Land Use Plan and Implementation Plan

Objective: Execute a public outreach program that includes at least four public workshops, a web page, social media, and newsletters to obtain public input and update the public about upcoming meetings, draft documents, and the project's overall schedule and progress.

Objective: Prepare list of issues and updates reflective of the Coastal Act and the City's vision for its Coastal Zone.

Objective: Prepare draft LCP that implements the City's vision and the Coastal Act through updated LCP policies, programs, and figures, and provides an implementation plan as either a stand along document or to be incorporated into the zoning ordinance and Waterfront Master Plan.

Goal 2: Obtain Coastal Commission certification of the Local Coastal Program.

Objective: Meet with local Coastal Commission staff representative a minimum of five times throughout the planning process to review issues and progress and identify and address issues early in the process.

Goal 3: Integrate Coastal Erosion and Sea Level Rise Strategies into the Local Coastal Program

Objective: Consider the studies created by the Southern Monterey Coastal Erosion Workgroup and incorporate into the Coastal Plan.

Objective: Create parcel-specific maps that detail all risk factors such as sea level rise, tsunamis, flooding, and high fire hazard.

Objective: Develop a strategy for sea level rise and incorporate into the Coastal Plan.

B. Project Details

i. Public Benefit/Significance

The benefits for the City of Monterey, the Monterey Bay National Marine Sanctuary, the region, and the state are numerous due to the nationally recognized importance of this coastal zone for its ecological, historical, economical, and recreational value. Our coastal zone is a distinct natural resource of vital and enduring interest to everyone and exists as a delicately balanced ecosystem. The permanent protection of this natural and scenic resource is critical both now and for the future. In order to protect public health, safety and welfare, public and private property, wildlife, marine fisheries, other ocean resources, and the natural environment, it is necessary to protect the ecological balance of the coastal zone and prevent its deterioration and destruction. In addition, existing developed uses and future developments that are carefully planned and developed consistent with the Coastal Act and California Ocean Protection Act are essential to the economic and social well-being of the State of California, City of Monterey and especially to those who are employed within this coastal zone.

Monterey has consistently established itself as a leader with regard to their commitment to sustainability, resiliency, and stewardship of its natural resources. Institutions within the City such as the Monterey Bay Aquarium are renowned statewide, nationally, and globally as leading centers of education and understanding of marine and coastal zone ecosystems. Monterey wishes to engage and build upon this momentum to explore and adapt to the challenges posed by sea-level rise and related climate change impacts such as extreme

weather events. The LCP Planning Grant will provide the necessary avenue for Monterey to complete its LCP while addressing these adaptation issues.

ii. Relative Need for LCP Update/Extent of Update

In early 2000, the Coastal Commission approved four of the five Coastal Land Use Plans for Monterey. Unfortunately, Monterey's Local Coastal Program (LCP) remains incomplete due to the lack of the needed staff resources and money to complete the fifth Coastal Land Use Plan and Implementation Plan.

A certified LCP would be a tremendous step forward for Monterey's coastal planning and resources. The project would also reduce workloads for Coastal Commission staff that must currently review and process permits for all projects within the City. Our proposed project would replace the existing four Coastal Land Use Plans with one document and Implementation Plan.

iii. Addressing the Effects of Climate Change

The City has been working with the Southern Monterey Bay Coastal Erosion Workgroup to study coastal erosion. Two studies have been published on the specific geologic and hydrologic issues affecting the Monterey Bay.

Due to these studies, Monterey recently received a grant award from the Department of Boating and Waterways to develop environmental documents toward mitigation measures and adaptation strategies for climate change and sea level rise impacts. Top sea-level rise experts have been retained to emphasize the use of natural infrastructure to address climate change impacts through an opportunistic beach nourishment program. It is envisioned that the Local Coastal Program process will benefit from, as well as, complement this work program.

The LCP planning process will include strategies that address coastal erosion and sea level rise. Habitat, fire, and transportation/land use issues will also be studied and incorporated into the plan.

iv. Likelihood of Success and Effectiveness

The Local Coastal Program Grant Program provides the necessary avenue for Monterey to complete and certify its Local Coastal Program. Based on the momentum that has been witnessed during the Waterfront Master Plan process, the recent resolution passed by City Council highlighting its commitment to completing its LCP process, and the opportunistic

Beach Nourishment Adaptation Strategy Program, staff is confident that the hurdles faced in past efforts can be overcome toward a final completion and certification of its LCP.

v. Workload and Permit Streamlining

Currently, the Coastal Commission staff reviews and permits every project in the City of Monterey's coastal zone. A certified LCP will streamline permit review by ensuring the policies and implementation measures are incorporated into the earliest phase of a project. The City will assume responsibility for issuing coastal permits which will streamline permit review.

vi. Project Integration/Leverage/Matching Funds

As outlined in the LCP Work Program, the City of Monterey will utilize this funding as an avenue to complete its LCP process while also addressing issues of sea-level rise and climate change impacts. This work will complement an implementation program being completed through the Waterfront Master Plan as well as a recent grant from the Department of Boating and Waterways (\$150,000) to complete environmental documents for natural infrastructure strategies. Other efforts toward this end include the creation of a Coastal Zone Chapter in the City of Monterey Zoning Code.

The City has committed to expending \$100,000 of general fund monies towards this planning effort.

2. Work Program and Schedule

Schedule

Proposed starting date: April 30, 2014.

Estimated completion: April 30, 2016.

Work Program

Tasks	Projected Complete Date
Task 1. Identify Stakeholders and Develop Outreach Program	×.
Objective - Execute a public outreach program that includes at least four public workshops, a web page, social media, and newsletters to obtain public input and update the public about upcoming meetings, draft documents, and the project's overall schedule and progress.	
1.1 Establish Subcommittee and Define Stakeholders	
1.2 Establish email notification lists, and identify key links to community cross sections to facilitate information flow and participation	
1.3 Create web page	
1.4 Create social media platforms and newsletter template	
1.5 Create web-based community questionnaire Outcome Deliverables: Web Page, Social Media Pages, Newsletter Template, Community support strategy	June 2014
Task 2. Identify Existing Conditions, Issues	
Objective - Prepare list of issues and updates reflective of the Coastal Act and the City's vision for its Coastal Zone.	
Objective: Consider the studies created by the Southern Monterey Coastal Erosion Workgroup and incorporate into the Coastal Plan.	
Objective: Create parcel-specific maps that detail all risk factors such as sea level rise, tsunamis, flooding, and high fire hazard.	
Objective: Meet with local Coastal Commission staff representative a minimum of five times throughout the planning process to review issues and progress and identify and address issues early in the process.	
2.1 Conduct land use and infrastructure inventory, explore latest scientific evidence of future impacts of climate change and sea level rise	
2.2 Draft Existing Conditions Report	
2.3 Meet with Coastal Staff #1 – review report, identify issues	
 2.4 Subcommittee Meeting #1 – review report, identify issues 2.5 Workshop #1 – review EC report, identify issues 	
2.6 Conduct stakeholder interviews as needed	
2.7 Post web-based community questionnaire	

2.9 Report progress to City Council and Planning Commission and	
Outcome/Deliverables: Existing Conditions Report, Web-Based Community Questionnaire	October 2014
Community Questionnance	
Task 3. Establish Vision, Goals, and Objectives	
Objective: Prepare draft LCP that implements the City's vision and the	
Coastal Act through updated LCP policies, programs, and figures, and	
provides an implementation plan as either a stand along document or to be	1
incorporated into the zoning ordinance and Waterfront Master Plan.	
Objective: Meet with local Coastal Commission staff representative a	
minimum of six times throughout the planning process to review issues	
and progress and identify and address issues early in the process.	
3.1 Draft Vision and Goals based on issue identification	
3.2 Meet with Coastal Staff #2	
3.3 Workshop #2 – Review vision and goals, define alternatives	
3.4 Subcommittee Meeting #2 – Review refined vision, goals, define	
alternatives	
3.5 Pursue Council and Planning Commission acceptance of vision and	
goals,	
Outcome/Deliverables: Vision, Goals and Objectives Report	January 2015
	1
Step 4: Develop Alternatives Objectives Preserve duck I CP that implements the City's vision and the	
Objective: Prepare draft LCP that implements the City's vision and the	
Coastal Act through updated LCP policies, programs, and figures, and	
provides an implementation plan as either a stand along document or to be incorporated into the zoning ordinance and Waterfront Master Plan.	
Objective: Meet with local Coastal Commission staff representative a	
minimum of six times throughout the planning process to review issues	
and progress and identify and address issues early in the process.	
4.1 Develop alternatives for Local Coastal Program	
4.2 Meet with Coastal Staff #3	
4.3 Workshop #3 – Review alternatives select preferred	
4.4 Subcommittee Meeting #3 to review preferred alternative	
4.5 Solicit Planning Commission recommendation on preferred	
alternative	
4.6 Pursue Council acceptance of preferred alternative	
Outcome/Deliverables: Alternatives Report	July 2015
Step 5: Develop Policies, Programs, and Implementation	
Objective: Prepare draft LCP that implements the City's vision and the	
Coastal Act through updated LCP policies, programs, and figures, and	
provides an implementation plan as either a stand along document or to be	
incorporated into the zoning ordinance and Waterfront Master Plan.	
Objective: Meet with local Coastal Commission staff representative a	
minimum of six times throughout the planning process to review issues	

and progress and identify and address issues early in the process.	
5.1 Develop draft Local Coastal Program	
5.2 Refine Local Coastal Program	
5.3 Meet with Coastal Staff #4	
5.4 Subcommittee Meeting #4	
5.5 Study session on draft Local Coastal Program	
5.6 Solicit Planning Commission acceptance of project description	
5.7 Commence environmental review	
5.8 Meet with Coastal Staff #5	
5.9 Planning Commission recommendation	
5.10 Pursue Council Adoption	
5.11 Coastal Commission review and certification	
Outcome/Deliverables: Draft LCP, EIR and Final LCP	March 2016

Benchmark Schedule

ACTIVITY	COMPLETION DATE
Web Page, Social Media Pages, Newsletter Template	June 2014
Existing Conditions Report, Web-Based Community	October 2014
Questionnaire	
Vision, Goals and Objectives Report	January 2015
Alternatives Report	March 2015
Alternative Concept Plan	July 2015
Draft LCP	October 2015
EIR	December 2015
Final LCP	March 2016

BUDGET

Funding Request: \$250,000

Total Project Cost: \$500,000

PROJECT FUNDING SOURCES

		Allocation of	f total cost among all funding sources,			
Task Number	Task	Total Cost	Applicant's Funding	LCP Grant	Other funds (define	Other Funds (define below)
1	Identify Stakeholders and Develop Outreach Program	\$50,000	\$15,000	Funding \$25,000	\$10,000	below)
2	Identify Existing Conditions, Issues	\$80,000	\$15,000	\$25,000	\$40,000	
3	Establish Vision, Goals, and Objectives	\$75,000	\$15,000	\$50,000	\$10,000	
4	Develop Alternatives	\$75,000	\$15,000	\$50,000	\$10,000	
5	Refine One Preferred Alternative	\$50,000	\$15,000	\$25,000	\$10,000	6.1
6	Develop Policies, Programs, and Implementation Mechanism Addressing Climate Change and Sea- Level Rise Impacts	\$170,000	\$25,000	\$75,000	\$70,000	
TOTAL		\$500,000	\$100,000	\$250,000	\$150,000	

OTHER FUNDING SOURCES (NOT INCLUDING IN-KIND SERVICES)

\$ Amount	Source of funds	Status (Committed, Applied,
	W. "	etc)
\$100,000	General Fund – City of Monterey	Committed
\$150,000	Department of Boats and Waterways	Committed

Grant Application Budget Form

Organization Name: <u>City of Monterey</u>

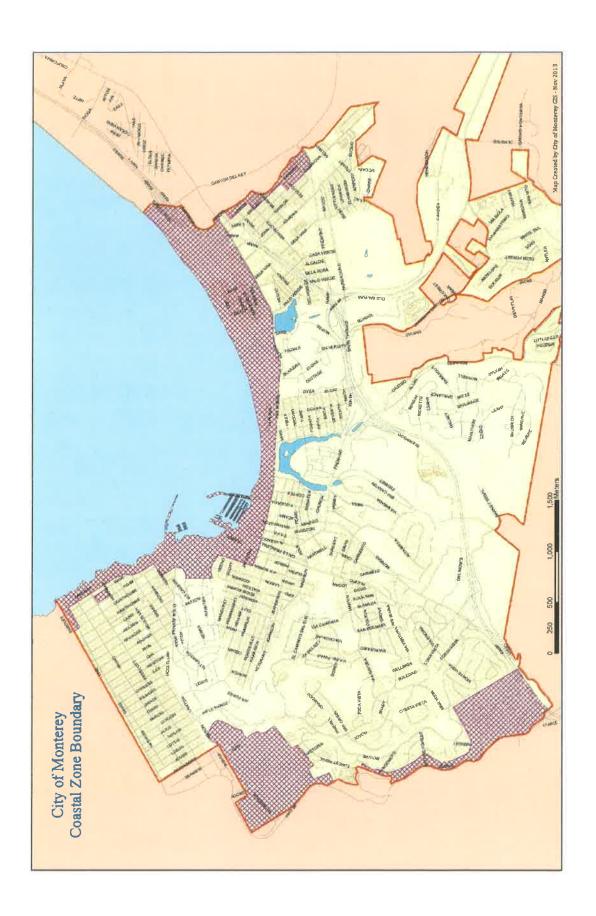
Project Title: <u>City of Monterey Local Coastal Plan</u>

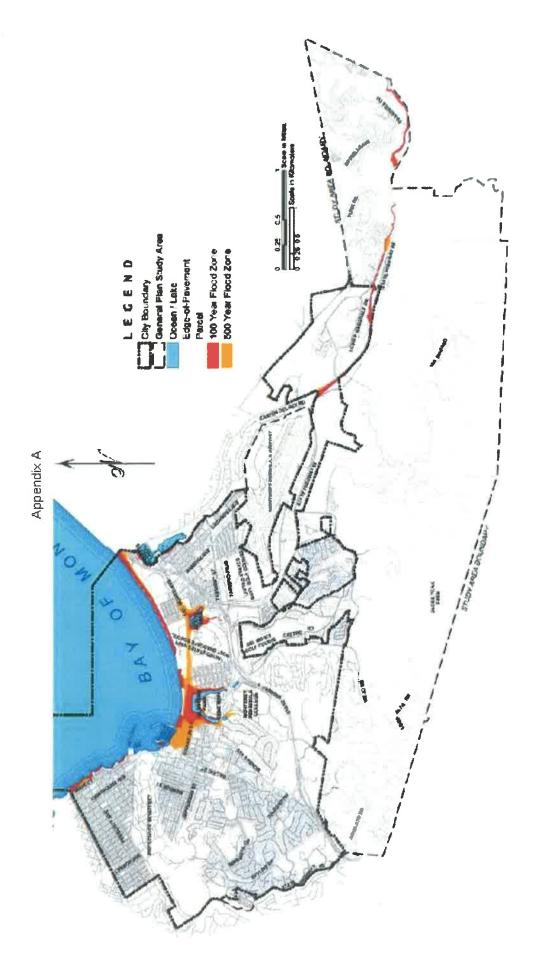
Requested Amount: \$250,000

	Grant Request Budget	Total Project Budget (if different)
Personnel:		,
Salaries and Wages	\$200,000	\$80,000
Benefits	\$30,000	\$20,000
Total Personnel	\$230,000	\$100,000
Operating Expenses		
Postage/Shipping	\$5,000	
Supplies/Materials	\$10,000	
Travel	\$5,000	
Indirect Costs		
Other:		
Beach Nourishment		
Grant for Consultant		\$150,000
Total Operating Expenses		
Total Budget	\$250,000	\$250,000

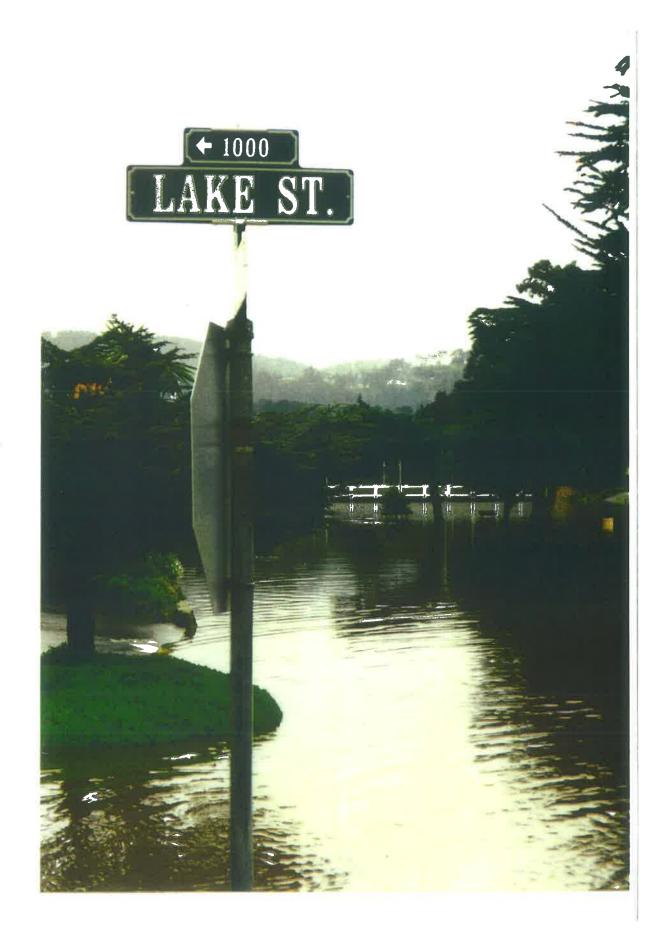
Resolution

A resolution from the Monterey City Council is included as **Appendix C**.





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Attachment B - Application Checklist

A complete Grant Application Packet includes the following components. Please submit all documents in a single PDF file and the Project Description, Work Program, Budget, and Schedule as a Word document, as noted below. It is very important to receive the PDF file and a Word document for efficiency in preparing contract documents. Thank you for your attention to these important components of the application.

- X Signed LCP Grant Application Form (.pdf)
- X Project Description (.doc)
- X Work Program, Budget, and Schedule (.doc)
- X Signed Resolution (.pdf)
- X All documents combined into a single PDF file (.pdf)

RESOLUTION NO. 13-185 C.S.

A RESOLUTION OF THE COUNCIL OF THE CITY OF MONTEREY

DIRECT CITY STAFF TO SUBMIT A GRANT APPLICATION TO THE CALIFORNIA COASTAL COMMISSION TO COMPLETE THE CITY'S LOCAL COASTAL PLAN AND AUTHORIZE THE CITY MANAGER TO EXECUTE NECESSARY APPLICATIONS, CONTRACTS, AGREEMENTS, AND AMENDMENTS TO CARRY OUT THE GRANT APPLICATION

WHEREAS, the Budget Act of 2013 provides an appropriation of \$1 million for Coastal Commission grants in FY 13-14 to local governments to support Local Coastal Program (LCP) planning.

WHEREAS, the California Coastal Commission, under the authority of the California Coastal Act, may provide financial assistance to support coastal planning and has approved a competitive grant program to provide such financial assistance for LCP planning;

WHEREAS, the goal of the grant program is to develop new or updated LCPs in conformance with the California Coastal Act and to reflect current circumstances and new scientific information, including new understandings and concern for the effects of climate change,

WHEREAS, grant proposals submitted under this grant program must complete land use plan and/or zoning work to either achieve submittal for certification of a Local Coastal Program (LCP) or an Area of Deferred Certification (ADC) or of an LCP Amendment to significantly update a certified LCP or LCP segments, including with special emphasis on effects of climate change and sea-level rise;

WHEREAS, the City of Monterey does not yet have an effectively certified LCP;

WHEREAS, the City of Monterey, desires to pursue a project that would result in the completion and submittal for certification by the California Coastal Commission of an LCP and desires to assume permit issuing authority;

WHEREAS, the City of Monterey commits to and agrees to fully support a planning effort intended to complete a certified LCP pursuant to the provisions of the California Coastal Act, with full public participation and coordination with the Coastal Commission staff; and

WHEREAS, the City of Monterey determined that the proposed action is not a project as defined by the California Environmental Quality Act (CEQA)(CCR, Title 14, Chapter 3 ("CEQA Guidelines), Article 20, Section 15378). In addition, CEQA Guidelines Section 15061 includes the general rule that CEQA applies only to activities which have the potential for causing a significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA. Because the proposed action and this matter have no potential to cause any effect on the environment, or because it falls within a category of activities excluded as projects pursuant to CEQA Guidelines section 15378, this matter is not a project. Because the matter does not cause a direct or any reasonably foreseeable indirect physical

change on or in the environment, this matter is not a project. Any subsequent discretionary projects resulting from this action will be assessed for CEQA applicability.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF MONTEREY that it hereby:

- 1. Directs City of Monterey staff to submit the grant application package attached hereto as Exhibit A to the California Coastal Commission to provide financial and planning assistance, under authority of the California Coastal Act, in the amount of \$250,000 to fund the project more particularly described in the grant application package.
- 2. Authorizes the City Manager of the City of Monterey, or his designee, to execute, in the name of the City of Monterey all necessary applications, contracts, agreements, and amendments thereto to implement and carry out the grant application package attached hereto and any project approved through approval of the grant application.

PASSED AND ADOPTED BY THE COUNCIL OF THE CITY OF MONTEREY this 19th day of November, 2013, by the following vote:

AYES:

COUNCILMEMBERS:

Downey, Haffa, Selfridge, Sollecito, Della Sala

NOES: ABSENT: 0 COUNCILMEMBERS: COUNCILMEMBERS: None 0

None

ABSTAIN:

COUNCILMEMBERS: None

APPROVED:

City Clerk thereof